## Message Text

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R 240300Z MAY 78 FM AMEMBASSY SEOUL TO SECSTATE WASHDC 1253

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E.O. 11652: N/A
TAGS: SPOP, EAID
SUBJ: AMBASSADOR'S ROLE IN DEALING WITH PRESSING GLOBAL PROBLEMS-POPULATION GROWTH AND ADEQUATE FOOD PRODUCTION

**REF: STATE 107370** 

SUMMARY: BECAUSE KOREA HAS PURSUED HIGHLY SUCCESSFUL POPULATION AND AGRICULTURAL POLICIES, THE EMBASSY CONCLUDES IT WOULD NOT BE APPROPRIATE TO MAKE A SPECIAL PITCH ON POLICIES IN THESE AREAS BUT RATHER TO CONTINUE TO ENCOURAGE THE ROKG IN ITS HIGHLY SUCCESSFUL POLICY SELECTION AND IMPLEMENTATION. END SUMMARY.

- 1. DURING THE LAST FIFTEEN YEARS, KOREA HAS BECOME A WORLD LEADER IN THE DESIGN AND IMPLEMENTATION OF NATIONAL POLICIES ADDRESSING THE NEED TO DEAL EFFECTIVELY WITH POPULATION/FOOD PROBLEMS.
- 2. IN 1961, FAMILY PLANNING BECAME AN EXPLICIT OBJECTIVE IN THE NATIONAL ECONOMIC DEVELOPMENT PLAN AND IN THAT YEAR THE SUPREME COUNCIL ON NATIONAL RECONSTRUCTION (SNCR) DECIDED TO ADOPT FAMILY PLANNING AS A NATIONAL POLICY.

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3. FP PROGRAM IMPLEMENTATION BEGAN IN 1962 WITH A GOAL OF REDUCING THE POPULATION GROWTH RATE FROM 2.9 TO 2.5 PERCENT DURING THE FIRST FIVE-YEAR ECONOMIC DEVELOPMENT PLAN PERIOD (1961-1966) AND TO FURTHER REDUCE THE GROWTH RATE TO 2.0 PERCENT BY THE END OF THE SECOND FIVE-YEAR PLAN (1967-1971). SINCE THE BEGINNING OF THIS EFFORT, THE ROKG MINISTRY OF HEALTH AND SOCIAL AFFAIRS (MHSA) HAS ASSIGNED FP FIELD

WORKERS TO EACH MYON (VILLAGE) OFFICE; A PLANNED PARENT-HOOD FEDERATION OF KOREA (PPFK) HAS BEEN ESTABLISHED TO UNDERTAKE INFORMATION, EDUCTATION AND COMMUNICATION (IE&C) ACTIVITIES, TRAINING PROGRAMS IN COOPERATION WITH THE MHSA, AND TO ORGANIZE MOTHERS' CLUBS IN VILLAGES THROUGHOUT THE COUNTRY TO SUPPORT THE FP PROGRAM; A KOREAN INSTITUTE FOR FAMILY PLANNING WAS ORGANIZED IN 1971 TO BE RESPONSIBLE FOR EVALUATION, RESEARCH AND TRAINING; AND A FULL RANG E OF CONTRACEPTIVE SERVICES HAS BEEN PROVIDED AT HOSPITAL AND CLINIC FACILITIES THROUGHOUT THE HEALTH CARE SYSTEM. IN ADDITION. THE ROKG ESTABLISHED (IN 1974) THE CENTRAL OFFICE FOR POPULATION EDUCATION (COPE) IN THE MINISTRY OF EDUCATION TO PROVIDE POPULATION EDUCATION IN SCHOOLS AND (IN 1976) A POPULATION POLICY DELIBERATION COMMITTEE, UNDER THE CHAIR-MANSHIP OF THE DEPUTY PRIME MINISTER. TO PROVIDE LEADERSHIP IN DEVELOPING AN ONGOING NATIONAL POPULATION POLICY. IN FORMULATING THE FOURTH FIVE-YEAR ECONOMIC PLAN (1977-81), TH ROKG SIGNIFICANTLY EXPANDED ITS EFFORTS TO MAKE FP SERVICES, INCLUDING VOLUNTARY STERILIZATION, AVAILABLE TO A WIDER RANGE OF TARGET POPULATIONS. THIS EFFORT PROVED SO SUCCESSFUL AS TO REQUIRE A MID-CY 1977 SUPPLEMENTARY BUDGET ALLOCATION AMOUNTING TO THE EQUIVALENT OF US DOLS 3.7 MILLION TO FUND INCREASING DEMANDS FOR VOLUNTARY STERILIZATION SERVICES. TOTAL ROKG BUDGETARY SUPPORT FOR THE FAMILY PLANNING PROGRAM, INCLUDING THIS SUPPLEMENT, AMOUNTED TO MORE THAN US DOLS ELEVEN MILLION FOR CY 1977. LIMITED OFFICIAL USE

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THE CURRENT ROKG GOAL IS TO FURTHER REDUCE THE POPULATION GROWTH RATE TO 1.5 PERCENT BY END OF CY 78. THE INITIAL CY 78 FAMILY PLANNING BUDGET, APPROVED BY THE NATIONAL ASSEMBLY IN DECEMBER 1977, IS US DOLS 12,989,348. HOWEVER, THE MHSA IS ANTICIPATING AN OVER-TARGET INCREASE OF AN ADDITIONAL 100,000 FEMALE STERILIZATIONS IN 1978 WHICH WILL REQUIRE A SUPPLEMENTAL FUNDING OF ABOUT US DOLS THREE MILLION. THUS, THE TOTAL FAMILY PLANNING BUDGET FOR 1978 WILL BE CLOSE TO US DOLS SIXTEEN MILLION.

4. FOOD SUPPLY: KOREA, WITH ITS HIGH POPULATION DENSITY, IS FULLY AWARE OF THE NEED TO INCREASE AGRICULTURAL PRODUCTION AND CONSIDERS AGRICULTURAL RESEARCH A TOP PRIORITY. A KOREA AGRICULTURAL SECTOR MODEL WAS DEVELOPED UNDER AID AUSPICES TO ASSIST NATIONAL-LEVEL PUBLIC DECISION MAKERS IN THE FORMULATION AND ANALYSIS OF AGRICULTURAL POLICIES. THE PRIMARY EMPHASIS HAS BEEN ON INCREASING RICE OUTPUT. WITH THE INTRODUCTION OF THE NEW TONGIL RICE VARIETY, KOREA BECAME SELF-SUFFICIENT IN RICE PRODUCTION STARTING IN 1975 AND ACHIEVED THE HIGHEST YIELDS IN THE WORLD IN 1977. THE ROKG IS NOW TURNING ITS ATTENTION TO OTHER CROPS. IT IS EXPECTED THAT ON-GOING RESEARCH WILL LEAD IN THE 1980'S

TO AN IMPROVEMENT IN WHEAT AND BARLEY, AS WELL AS CORN, POTATO AND SOYBEAN PRODUCTION. DOUBLE CROPPING PROCEDURES HAVE BEEN INTRODUCED, LAND IS BEING RECLAIMED AND PUT UNDER CULTIVATION, AND LIVESTOCK BREEDING IS UNDERWAY. KOREA HAS ALSO INCREASED THE CAPACITY OF ITS FISHING FLEET. IT SHOULD BE NOTED THAT ONE OF THE MAJOR ROKG PROGRAMS IS THE SUCCESSFUL SELF-HELP SAEMAUL MOVEMENT INITIATED IN 1971 TO INCREASE FOOD PRODUCTION AND FARM INCOME. ALTHOUGH THE ROKG STRESSED INDUSTRIAL OVER AGRICULTURAL PRODUCTION IN EARLY PHASES OF ITS ECONOMIC EXPANSION, AN INCREASE IN FOOD PRODUCTION AND FARM INCOME IS NOW FULLY RECOGNIZED AS A NATIONAL NECESSITY.

AT THE SAME TIME, THE ROKG REALIZES THAT, ALTHOUGH AGRICULTURAL OUTPUT HAS INCREASED, TOTAL FOOD CONSUMPTION HAS GROWN LIMITED OFFICIAL USE

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EVEN MORE, REFLECTING HIGHER INCOMES FROM THE NON-AGRICULTURAL SECTORS. THIS DEVELOPMENT ACCORDS WITH THE FACT OF LIMITED LAND, AND THE GOAL OF IMPROVED LIVING STANDARDS FOR A POPULATION WHOSE GROWTH HAS ALSO BEEN SHARPLY REDUCED, BUT HAD ALREADY REACHED A LEVEL WHERE KOREA COULD NOT HOPE TO BE SELF-SUFFICIENT IN FOOD AND STILL HAVE LIVING STANDARDS MUCH ABOVE THE POVERTY LEVEL.

5. IN CONCLUSION, WE BELIEVE THE ROKG HAS DONE ALL THE RIGHT THINGS. ITS POLICIES IN FOOD AND POPULATION HAVE ALL BEEN DIRECTED AT THE APPROPRIATE OBJECTIVES AND THEIR IMPLEMENTATION HAS BEEN HIGHLY EFFECTIVE, AS SHOWN BY THEIR ACHIEVEMENTS. WE HAVE CONTINUED TO DISCUSS DEVELOPMENTS WITH ROKG OFFICIALS ON A CONTINUING BASIS AND TO ENCOURAGE THEIR EFFORTS. UNDER THESE CIRCUMSTANCES, WE DO NOT THINK A NEW APPROACH WOULD BE UNDERSTOOD NOR WOULD IT PRODUCE ANY MORE EFFECTIVE POLICIES OR ACHIEVEMENTS. SNEIDER

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